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MEMORANDUM FOR: D/DCI/NIPE

SUBJECT : DCI Report on the Community to the President's Foreign Intelligence Advisory Board

REFERENCE : Memorandum to DDS&T from D/DCI/NIPE, dated 27 August 1968, same subject

1. In response to your request, referenced above, for Directorate comments on "Coordination of the US Foreign Intelligence Effort" the following are offered by DDS&T:

A. Major Problems Existing in the Coordination of the Intelligence Community.

(1) The differing viewpoints currently held in the intelligence community on the ABM capabilities of the Tallinn SA-5 sites strongly suggests that a renewed effort be made throughout the community to examine the technical evidence available and thereby develop a meaningful coordinated position.

(2) Problems continue to exist in establishing intelligence requirements for certain collection systems because of the inter-relationship of data from a given system with other

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NSA, NRO, USAF reviews completed

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related systems bearing on a specific intelligence problem. For example, ELINT order of battle is based on photographic, ELINT and COMINT data. Requirements on each of several collectors must be framed in a fashion that considers this inter-relationship and therefore does not result in redundant collection by all but "shares the load" in the light of the capabilities of several collection systems. The SIGINT OVERHEAD RECONNAISSANCE SUB-COMMITTEE (SORS) of the SIGINT Committee has taken steps to consider other sources in the establishment of revised satellite collection requirements and has coordinated its actions with other appropriate USIB Committees. However, the large number of compartmented collection projects makes it difficult to obtain such an over-view, especially when one or more USIB or other committees are required to coordinate thereon.

(3) A problem has existed in creating an appropriate dialogue between those responsible for developing collection systems and the elements responsible for establishing intelligence requirements. This situation is especially critical when expensive systems

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are involved. During the past year, the SORS and the NRO worked together to assess the intelligence values involved in system design trade-offs that appear because of technical limitations or because of the cost factors. Subsequently, two studies received USIB approval and were transmitted to the NRO. They involved four major budget items

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and also established specific requirements for two systems for which funds and launch vehicles existed.

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(4) Compartmentation of information still leads to uneven access to data within the community and hinders all-source analysis, including some analyses performed by contractors.

B. Significant Gaps, Deficiencies and Undesirable Duplication of the Various US Intelligence Agencies.

(1) The time required to process information at NSA and NPIC is still a problem of major concern to us. The perennial question of how much collation these two first echelon processors should attempt before release of data to the intelligence analysis community needs to be considered again. In some fields of advanced

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weapons intelligence we are still presented with year-old information despite persistent prodding.

(2) A gradual decline in FTD capabilities appears to have occurred. A case in point is the slowness with which technical analyses, largely based on photography, on new Soviet aircraft are being furnished to the community. Technical characteristics on FOX BAT, a major addition to Soviet air strength, are still not available

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C. Specific Actions to Strengthen the Effectiveness of the Over-all Intelligence Effort.

(1) The JAEIC has prepared a coordinated statement of information the [redacted] needs to furnish to the intelligence community in the light of anticipated needs for finished intelligence and estimates. This document is intended to provide the basis for allocation of resources and budget [redacted]

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(2) The cooperative effort between SORS and NRO (described in paragraph 1 (A) (2)) to improve the responsiveness of collection systems to intelligence needs is an action which might be applied to other areas as well.

2. In addition to the comments above, the DDS&T contribution to the Agency report for the PFIAB also contains relevant material on the subject of this memorandum.

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CARL E. DUCKETT
Deputy Director
for
Science and Technology

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